Public Comment

Draft Construction Permit

Deadline: 6/11/08 by 12 p.m.



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May 28, 2008

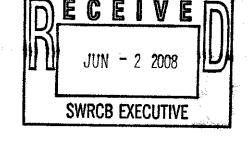
BARBARA A. BRENNER babrenner@stoel.com

VIA U.S. MAIL or FACSIMILE (916/341-5620) or E-MAIL (commentletters@waterboards.ca.gov)

Jeanine Townsend, Clerk to the Board State Water Resources Control Board 1001 I Street, 24th Floor Sacramento, CA 95814

Re: Comment Letter—Draft Construction Permit

Dear Ms. Townsend:



The State Water Resources Control Board ("Board") is revising the National Pollutant Discharge Elimination System ("NPDES") General Permit for Storm Water Discharges Associated with Construction and Land Disturbance Activities. Comments to the draft NPDES General Permit are due by noon on June 11, 2008. The following comments submitted on behalf of Consulting Engineers and Land Surveyors of California ("CELSOC") reflect the concern that the Board may be exceeding its authority by requiring registered civil engineers to obtain additional training in order to be qualified to prepare the necessary plans under the NPDES General Permit, and may allow non-engineers to perform engineering tasks.

The current draft of the NPDES General Permit provides that only a Qualified Storm Water Pollution Prevention Plan ("SWPPP") Developer can prepare and amend the SWPPP, which is required for compliance with the NPDES General Permit for Construction and Other Land Disturbance Activities. In order to be a Qualified SWPPP Developer, the person must have one of the following registrations or certifications and must attend Board training within two years of adoption of this NPDES General Permit:

Civil Engineer
Geologist or Engineering Geologist
Landscape Architect
Hydrologist
Erosion/Sediment Control Specialist
Storm water quality professional

Oregon
Washington
California
Utah
Idaho
Colorado
Minnesota

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The current draft NPDES General Permit also specifies that only a Qualified SWPPP Practitioner can conduct the necessary inspections and sampling and must prepare and certify the Rain Event Action Plan ("REAP"). In order to be a Qualified SWPPP Practitioner, the person must be either a Qualified SWPPP Developer or an Erosion, Sediment and Storm Water Inspector. Furthermore, the person must also attend Board training within two years of Board adoption of the NPDES General Permit.

The Board is in the process of developing the training program that a Qualified SWPPP Developer or Practitioner will be required to attend. The training program would likely include some level of engineering practice. As currently drafted, the NPDES General Permit poses a level of concern for CELSOC, as it could allow practitioners who are not civil engineers to perform engineering tasks, as well as provide a training program to such practitioners that includes engineering skills.

CELSOC also questions whether the Board has the authority to require civil engineers to obtain additional training in order to perform work as registered engineers. A civil engineer should not be required to take additional courses from the Board to qualify as an SWPPP Developer. Preparation of an SWPPP can include engineering tasks; however, and as a registered civil engineer, the training necessary to perform such tasks has already been developed.

The Professional Engineers Act (Bus. & Prof. Code §§ 6700 et seq.) defines the scope of civil engineering practice in section 6731. That section specifically indicates that civil engineering includes activities in connection with fixed works for irrigation, draining, grading, etc. The very activities performed in the preparation of an SWPPP are clearly included within the definition of civil engineering. That has two consequences: First, only civil engineers may perform that work unless they are registered in another recognized profession that entitles them to perform various civil engineering activities, and second, persons who are not registered civil engineers may not perform those activities, with the exceptions noted above. CELSOC is concerned that the persons registered or certified as Hydrologists, Erosion/Sediment Control Specialists and/or storm water quality professionals are not entitled to perform regulated civil engineering activities.

While CELSOC does not object to a regulatory requirement to obtain additional training, it may not be conditioned upon the authority or ability to practice the licensed profession of a registered professional engineer. Further, the Board may not authorize persons who are not permitted under California state law to practice civil engineering, to perform civil engineering functions by virtue of the regulatory requirements.

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Please make this comment letter a part of the rulemaking file.

Best regards.

Barbara A. Brenner

BAB/mws

cc: Paul J. Meyer, Executive Director

Consulting Engineers and Land Surveyors of California

Keith Dunn, Dunn Consulting

Cindi Christenson, Executive Director

Board of Registration for Professional Engineers & Land Surveyors

Robert L. DeWitt, Board Member

James P. Corn, Esq.